

NATIONAL ASSEMBLY SECRETARIAT

Subject:- REPORT OF THE STANDING COMMITTEE ON NATIONAL HEALTH SERVICES, REGULATIONS AND COORDINATION ON THE NATIONAL INSTITUTE OF HEALTH (RE-ORGANIZATION) BILL, 2020 (ORDINANCE. NO. XVIII OF 2020).

I, Chairman of the Standing Committee on National Health Services, Regulations and Coordination, have the honor to present this report on the Bill to re-organize and create the National Institute of Health [The National Institute of Health (Re-organization) Bill, 2020 (Ordinance. No. XVIII of 2020)] referred to the Committee on 3rd February, 2021.

2. The Committee comprises the following:-

(1)	Mr. Khalid Hussain Magsi	Chairman
(2)	Dr. Haider Ali Khan	Member
(3)	Mr. Nasir Khan Musazai	Member
(4)	Mr. Jai Parkash	Member
(5)	Raja Khurram Shahzad Nawaz	Member
(6)	Dr. Muhammad Afzal Khan Dhandla	Member
(7)	Dr. Nausheen Hamid	Member
(8)	Ms. Zille Huma	Member
(9)	Ms. Fouzia Behram	Member
(10)	Ms. Aliya Hamza Malik	Member
(11)	Prof. Dr. Shahnaz Naseer Baloch	Member
(12)	Dr. Nisar Ahmad Cheema	Member
MR (13)	Mr. Mukhtar Ahmad Malik	Member
(14)	Dr. Samina Matloob	Member
(15)	Dr. Darshan	Member
(16)	Mr. Mahesh Kumar Malani	Member
(17)	Dr. Shazia Sobia Aslam Soomro	Member
(18)	Mr. James Iqbal	Member
(19)	Mr. Ramesh Lal	Member
(20)	Ms. Shams-un-Nisa	Member
(21)	Minister In-Charge <i>National Health Services, Regulations and Coordination</i>	Ex-officio Member

3. The Committee considered the Bill as introduced in the National Assembly placed at Annexure-A, in its meetings held on 25th February, 2021 and 13th April, 2021. The Committee recommends that the Bill as introduced may be passed by the National Assembly.

-Sd/-

(MR. KHALID HUSSAIN MAGSI)
Chairman

-Sd/-

(TAHIR HUSSAIN)
Secretary
Islamabad, the 4th June, 2021

[AS INTRODUCED IN THE NATIONAL ASSEMBLY]

A

Bill

to re-organize and create the National Institute of Health

**CHAPTER I
PRELIMINARY**

1. Short title, extent and commencement.- (1) This Act shall be called the National Institute of Health (Re-organization) Act, 2020.

- (2) It extends to the whole of Pakistan.
- (3) It shall come into force at once.

**CHAPTER II
DEFINITIONS**

2. Definitions. In this Act, unless there is anything repugnant in the subject or context;

- (a) "Board" means the Board of Governors of the NIH established under section 6;
- (b) "center" means a center established under section 4;
- (c) "Chairperson" means the Chairperson of the Board;
- (d) "Chief Executive Officer" means the chief executive officer of NIH appointed by the Board;
- (e) "Chief Financial Officer" means the person appointed under section 22;
- (f) "confidential national data" means such data as may be defined as confidential in the national or security interests of Pakistan by the Federal Government;
- (g) "Executive Director" means the Executive Director of an institute or center appointed by the Federal Government;

- (h) "Institute" means an institute provided for under section 4;
- (i) "National Institute of Health" or "NIH" means the National Institute of Health established under section 3;
- (j) "prescribed" means prescribed by rules or regulations made under this Act;
- (k) "rules" means rules made under this Act;
- (l) "regulations" means regulations made by the Board under this Act; and
- (m) "unit" means a unit established within an Institute or center.

CHAPTER III

NATIONAL INSTITUTE OF HEALTH

3. Establishment of the National Institute of Health.- (1) Immediately and not later than thirty days after the commencement of this Act, the Federal Government shall establish an autonomous body, in accordance with the provisions of this Act, to be called the National Institute of Health.

(2) The National Institute of Health shall be an autonomous body corporate having perpetual succession and a common seal with power, subject to the provisions of this Act, to acquire, hold and dispose of property, both movable and immovable, and shall by its name sue and be sued.

(3) The headquarters of the National Institute of Health shall be at Islamabad.

(4) The National Institute of Health shall be subject to policies of the Federal Government

4. Institutes and Centers of Health and Disease Control.- (1) The following institutes and centers for health and disease control shall be setup and operate under the control and authority of the National Institute of Health;

- (a) Center for disease control;
- (b) Health Research Institute;
- (c) National Health Laboratory;
- (d) Health Data Center;
- (e) Institute of Nutrition and Health;
- (f) Vaccine and Biological Products Center; and
- (g) center for environmental and occupational health.

(2) Each institute and center shall be headed by an Executive Director appointed in accordance with the provisions of this Act.

5. Search and nomination committee.— (1) The Prime Minister shall constitute a search and nomination committee, for recommendations of persons suitable to be appointed as members of the Board of Governors, which shall consist as per following Table, namely:-

Table

Sr. No	Person appointed or nominated	Status
(1)	(2)	(3)
a.	Minister in-charge or a Federal Minister nominated by the Prime Minister	Chairman
b.	Secretary Establishment Division	Vice Chairman
c.	Secretary Ministry of National Health Services	member
d.	The head of a renowned public or private medical university	Member
e.	The head of a public or private medical institution renowned for research	member
f.	A representative of civil society with substantial contribution to public healthcare to be nominated by the Prime Minister	Member
g.	a senior member of the medical profession to be nominated by the Prime Minister	member

(2) The Chairman shall chair the meeting of the search and nomination committee and in his absence, the vice Chairman shall chair the meeting.

(3) A member nominated under sub section (f) or (g) shall, unless otherwise directed by the Prime Minister, hold office for a period of three years and shall be eligible for another term of three years or part thereof as the Prime Minister may deem appropriate:

Provided that the appointing authority, may remove a member other than ex-officio member at any time after giving him an opportunity of being heard.

(4) A quorum for a meeting of the Committee shall be five members of which at least three are members appointed under clause (d) to (g) of sub-section (1). All decisions of the Committee shall be taken by a majority.

6. Board of Governors.— (1) There shall be a Board of Governors of the NIH to administer and manage its affairs and shall have overall superintendence and control over the functions of the NIH and the Institutes and Centers functioning under the NIH and all related matters.

(2) The Board shall comprise of the following nine members, none of whom shall have a conflict of interest including any affiliations with interest groups or non-governmental organizations;

- (a) Secretary, Ministry of National Health Services, Regulation and Coordination; Ex-officio
- (b) Surgeon General of Pakistan;
- (c) an Infectious disease specialist of recognized high repute and standing with not less than twenty years' experience in the field;
- (d) a Pathologist of recognized high repute and standing with not less than twenty years experience in the field;
- (e) a scientist in the basic health fields, such as physiology, immunology, neurosciences, genetics, proteomics etc of recognized high repute and standing with not less than twenty years experience in the field;
- (f) a Microbiologist or Molecular Biologist of recognized high repute and standing with not less than twenty years experience in the field;
- (g) a person specializing in research in health nutrition, occupational health or environmental health and of recognized high repute and standing with not less than twenty years experience in the field;
- (h) a clinical research scientist of recognized high repute, as assessed, amongst other qualities, by number of peer reviewed publications in indexed journals, citation index and impact factor; and
- (i) any person nominated by the Prime Minister.

(3) The members under clause (c) to (h) of sub section (2) shall be appointed and notified by the Government on the recommendation of the Search and Nomination Committee constituted under section 5, provided that the members shall hold office for a period of three years and be eligible for re-appointment for one further term.

(4) The Chairperson shall be appointed by the Prime Minister from amongst the members appointed under clause (c) to (i) of sub section 2 and he shall preside over the Board meetings. In case of his absence, the Board shall elect an acting Chairperson.

(5) A member other than members under clause (a) and (b) of sub-section 2, shall cease to hold office if he resigns or fails to attend three consecutive meetings without sufficient cause or for any other reasons which incapacitate the member to remain as member. Any such vacancy shall be filled within one month.

(6) The membership of a member, other than members under clause (a) and (b) of sub-section 2, may be terminated by the Government by notification and for reasons to be recorded on grounds of incompetence, or on the grounds in sub-section 7, or in view of actions of such member which brings the NIH or the Board into disrepute.

(7) No person shall be appointed under clause (c) to (i) of sub-section 2, or remain as a member of the Board, if such person;

- (a) is not of sound mind;
- (b) has applied to be adjudged as an insolvent and his application is pending;
- (c) is declared by a competent court of law as an un-discharged insolvent;
- (d) has been convicted by a court of law for an offence involving moral turpitude;
- (e) has been debarred from holding any office under any provisions of law; or
- (f) has a conflict of interest with such a position.

7. Powers of the National Institute of Health.- (1) The NIH through the Board of Governors shall;-

- (a) frame policies for the financial and administrative management of the affairs of the institutes and centers functioning under the NIH and do all such acts and take all such steps as are necessary for the promotion and fulfillment of the objectives and functions of the NIH, institutes and centers;
- (b) frame regulations to govern the working of each of the institutes and centers and to lay down procedure for the conduct of the business of the NIH, institutes and centers and its various committees and sub-committees;

- (c) prescribe functions of an institute or center in addition to those prescribed under this Act;
- (d) be the custodian of the national health fund and administer the fund;
- (e) frame national policies and programs for disease control;
- (f) provide a national or provincial health disease advisory to the Federal Government and any or all the Provincial Governments;
- (g) appoint working groups, committees and sub-committees from amongst its members or experts, whether foreign or Pakistani, as it may consider necessary to assist it in the discharge of its functions or assist in the discharge of the functions of any institute or center as deemed necessary;
- (h) appoint and prescribe the terms and conditions of employment and manner of appointment for all officers and employees of the NIH and each of its institutes and centers to carry out the purposes of this Act; and
- (i) prescribe fees and charges for services to be rendered by the NIH or any institute or center on a commercial basis for raising revenue.

(2) In the discharge of its functions, the Board shall be guided by policies of the Federal Government and the Provincial Governments as may be issued from time to time.

8. Functions of the Board.- (1) The functions of the NIH and its Board of Governors, and its institutes and centers where applicable, notwithstanding additional functions and powers of each Institute and Center provided for in this Act, shall include-

- (a) to advise the Federal Government and Provincial Governments on the control of diseases by suitable methods;
- (b) to implement programs of disease control;
- (c) to implement any schemes for health management and disease control as approved by the Federal Government or a Provincial Government under a bilateral arrangement with the NIH;
- (d) to investigate epidemics and other communicable diseases and to conduct research on these using modern techniques

and achieve excellence and to collaborate with other concerned agencies under the Federal Government or the Provincial Governments;

- (e) to develop methodology and standardized techniques for investigating various diseases and health issues prevalent in the country;
- (f) to dissipate these techniques to the people working in the health profession including but not limited to training programs;
- (g) to promote medical research in all medical and related fields by review and provision of research funds for research projects, and overview of these projects for scientific validity and ethical standards.
- (h) to advise regarding environment with special reference to air, water and food pollution;
- (i) to advise government on legislation regarding occupational health and to promote research into occupational and environmental health
- (j) to analyze and test the quality of drugs and act as a laboratory for the purpose of sub-section (5) of section 22 of the Drugs Ordinance, 1976 (XXXI of 1976);
- (k) to function as a producer of vaccines, sera and biologic products for prophylactic and therapeutic use and acquire capability of meeting domestic and foreign demands;
- (l) to collaborate with international and domestic research institutes, universities and agencies for the purposes of promoting, fostering and enhancing medical and health research;
- (m) to collaborate with the World Health Organization in matters of disease and health;
- (n) to conduct research on applied nutrition and undertake nutrition education programme;
- (o) to advise and assist the Federal Government and Provincial Governments and regulatory authorities in developing food standards and pure food laws;

- (p) to collect data from all over Pakistan relating to health and disease research and control;
- (q) to issue an annual national health and disease report and approve the annual reports to be issued by each institute and center;
- (r) to conduct the audit of the NIH and all its institutes and centers and approve the annual cumulative accounts of the NIH;
- (s) to prepare and approve the annual budget of the NIH and each institute and center and recommend to the Federal Government for approval the annual budget which requires a grant by the Federal Government;
- (t) to prescribe the terms of services of the Chief Financial Officer, Executive Directors and all other persons employed by the NIH and its institutes and centers commensurate with their roles, responsibilities and organizational hierarchy;
- (u) to enter into any and all contracts to carry out the purposes of the Ordinance as may be necessary;
- (v) to receive funding, donations or grants in any form or manner for the purposes of the Ordinance and to carry out functions of the Board;
- (w) to approve the creation of a Division within an institute or center and define its functions and scope of work;
- (x) to develop a national health emergency action plan; and
- (y) to perform such other functions as the Board may decide.

(2) The NIH may on behalf of the Federal Government or a Provincial Government, perform functions relating to research and investigation on health and disease problems on such terms and conditions as may be agreed upon between the NIH and the Federal or Provincial Government.

9. Meetings of the Board.- (1) The meeting of the Board shall be called by the Chairperson on such date and at such time and place as may be specified by him.

(2) The Board shall meet at least once every three months.

(3) To constitute a quorum at a meeting of the Board not less than five members shall be present.

(4) All the meetings of the Board shall be presided at by the Chairperson and, in the absence of the Chairperson, by the acting Chairperson.

(5) All matters shall be decided at a meeting of the Board by a majority of the members present and voting, and, in the case of equality of votes, the Chair shall have a casting vote. There shall be no proxy votes at a meeting of the Board:

Provided that, in an emergency, any matter may be decided by circulation among all the members and any proposal so circulated and approved by a majority of the members shall be as effective and binding as if such proposal had been approved at a regular meeting of the Board.

(6) No act or proceeding of the Board shall be invalid by reason only of the existence of any vacancy in or defect in the constitution of the Board.

10. Chief Executive Officer.- (1) The Board shall select and recommend to the Federal Government for appointment an Executive Director of any of the institutes or centers as the Chief Executive Officer.

(2) The Chief Executive Officer shall attend the meetings of the Board of Governors and shall perform such functions as prescribed including the consolidated administration and functioning of the National Institutes of Health.

10A. Executive Directors.- (1) The Board shall through a transparent and merit based process select and recommend to the Federal Government for appointment of an Executive Director for each of the institutes and centers of the NIH provided under Section 4 in the manner prescribed under this Act.

(2) The vacancy of an Executive Director shall be advertised in national and international print media and on the web site of the NIH and the Ministry of National Health Services, Regulations and Coordination.

(3) The Board shall prescribe qualifications and eligibility criteria for the post of each Executive Director.

(4) The Board shall from amongst the applicants shortlist not less than five applicants for interview in person by the Board and select by a majority the candidate on merit for the post of Executive Director.

(5) Unless earlier removed by the Federal Government on the recommendation of the Board, the term of an Executive Director shall be four

years. An Executive Director may resign his office by writing under their hand addressed to the Chairperson of the NIH.

(6) The terms and conditions of service of an Executive Director shall be prescribed by the Board commensurate with the qualifications and experience of the person to ensure a person of the highest capability.

(7) The Board may recommend to the Federal Government reappointment an Executive Director for one further term on the expiry of their first term based on their performance.

(8) An Executive Director shall have no conflict of interest and shall issue a declaration of no conflict.

11. Functions and Powers of Executive Director.- (1) An Executive Director shall be the administrative head of the relevant institute or center.

(2) The Executive Director shall,-

- (a) keep in custody the records and seal of the institute or center;
- (b) appoint officers and other employees of the institute or center as may be delegated by the Board in the prescribed manner;
- (c) supervise and control the administration of the institute or center, including disciplinary action against employees in a manner prescribed by the Board;
- (d) authorise payments and incur expenditures in accordance financial rules as may be prescribed;
- (e) to execute deeds, documents and contracts on behalf of the institute or center in a manner delegated by the Board;
- (f) propose budget estimates and revised budget estimates and in consultation with the Chief Financial Officer prepare the same to be placed before the Board for approval;
- (g) take steps for the implementation of the functions of the institute or center, decisions of the Board, working groups, committees and sub-committees;
- (h) prepare the annual report of the institute or center and present to the Board for approval;
- (i) negotiate grants, funding and receive donations for the benefit of the institute or center generally or for specific projects; and

- (j) to perform any other duties or functions as may be assigned by the Board or the Federal Government.

CHAPTER VI CENTERS AND INSTITUTES

12. Functions of the Center for Disease Control.- (1) The Center for Disease Control shall set the strategic agenda and mandate related to infectious disease surveillance as well as promotive, preventive and therapeutic aspects for infectious diseases of public health importance in Pakistan

(2) The Center shall perform such functions as are directed and assigned by the Federal Government or the Board including,-

- (a) advisory on epidemics, disease outbreaks, prevention, control, surveillance and response to an outbreak;
- (b) preparation and application of the principles and techniques of emergency and preparedness at the national and sub-national levels;
- (c) develop an Emerging Infections Unit, the functions of which shall include-
 - (i) Surveillance and monitoring of emerging infections and conditions of public health importance via scientific and modern methods and technologies;
 - (ii) Analysis and interpretation of surveillance data and information;
 - (iii) Formulation of emergency response to prevent, control and manage emerging infections;
 - (iv) Formulation of disease prevention programs which shall institute population-based and individual-based prevention interventions that aim to minimize the impact of emergency on the loss of life and property, and to reduce the risks associated with the disease;
 - (v) drug and vaccine stockpiles;
 - (vi) health promotion and health security;

- (vii) communication and coordination with international, national and sub-national organizations for development of strategies of disease control; and
 - (viii) dissemination of information and communication with the public for implementing controls and mitigation strategies;
- (d) develop a Diseases Specific Unit, the functions of which shall include;
- (i) management of ongoing special disease programs such as Polio, HIV, Hepatitis, Tuberculosis, Malaria etc.;
 - (ii) management of future emerging special disease programs as identified by experts such as carbapenem resistant Enterobacteriaceae, drug-resistant typhoid, COVID-19 etc.;
 - (iii) access, examine and incorporate emerging international developments in public health laboratory and drugs sciences;
 - (iv) Preventive activities contained in a program may include vaccination and post-exposure prophylaxis, provision of information on behavioral and health risks, counselling, nutritional and food supplementation; hygiene and health services; and screening programmes for early detection of disease.

(3) The Center shall with the assistance of the Federal and Provincial Governments and all public authorities develop and maintain a surveillance system to monitor infections and conditions of public health importance.

(4) The Center shall develop a testing and quarantine policy for the augmenting of the contact tracing efforts of exposed or infected individuals, which shall be implemented in collaboration with the Federal and Provincial Health Departments and other the health authorities in Pakistan who shall all ensure assistance to the Center in implementation of the provisions of this Act.

(5) The Center in implementing its functions and the provisions of this Act shall ensure the highest standards of human respect, dignity and privacy and shall ensure maintenance of secrecy of personal health information and data of the citizens in a manner that the same is not disclosed to any person so as to cause any damage to the respect, dignity and reputation of a the citizens.

13. Declaration of Health Emergency or Epidemic.- The Center for Disease Control on the basis of national disease surveillance data received through national and provincial disease surveillance centers or reporting by

through national and provincial disease surveillance centers or reporting by health care professionals and health care institutions or due to an extraordinary event that constitutes a public health risk through the international spread of disease and after having determined that;

- (i) a disease or disorder presents a serious risk to the public at large; or
- (ii) that an outbreak of infectious disease is significant enough to warrant the declaration of a health emergency; or
- (iii) that an outbreak has significant potential to imminently affect national security or the health and security of Pakistani citizens, domestically, or internationally, through local or imported transmission;

declare a national or localized Health Emergency or Epidemic.

(2) Upon declaration of a state of health emergency or epidemic, the Center shall advise and recommend measures to the Federal and Provincial Governments, relevant authorities and the public.

(3) The Center and the NIH shall take all measures within its power and capacity and provide all assistance to the governments and authorities and the public to address a health emergency or epidemic.

(4) The Center may establish and categorize levels of a health emergency or epidemic and from time to time upgrade or downgrade the level of a health emergency or epidemic.

(5) The Center shall withdraw its declaration of a health emergency or epidemic when satisfied that the reasons for such declaration have ceased to exist.

(6) The federal and provincial governments and national and local authorities shall provide all requested assistance to the Center and the NIH in the event of a declaration of health emergency or epidemic.

(7) The Center and the NIH shall in the event of a health emergency or epidemic prepare, establish and provide screening and testing protocols including providing testing facilities where possible and have the authority to public or private facilities to undertake screening and testing protocols and services.

14. Functions of the Health Research Institute.- (1) The National Health Research Institute shall promote and coordinate health research in Pakistan and act as the custodian of public research funds.

(2) The Institute shall perform such functions as are directed and assigned by the Federal Government or the Board including.

(3) To promote, organize, coordinate, and conduct scientific research in the field of health including allopathy, homeopathy, herbal, unani, ayurvedic and traditional medicine,-

- (a) ensure ethical compliance of medical and health related research to establish national and international standards;
- (b) provide financial support for health research through grants and fellowships;
- (c) evaluate submitted research proposals for scientific quality, ethical compliance and validity of outcomes, in order to grant funds for the research purpose;
- (d) Oversee research projects funded by the NIH for scientific integrity and ethical compliance;
- (e) establish a National Bioethics Committee to coordinate and promote ethical oversight as necessary of biomedical research in Pakistan;
- (f) advise the Federal and Provincial Governments and any other relevant body or organization on matters related to health research;
- (g) establish, strengthen and expand bioinformatics for support of research;
- (h) establish linkages with national and international research institutions, bodies and organizations as well as relevant community groups and agencies; and
- (i) develop financial and other resources for its functions and for the support of research.

15. Functions of the National Health Laboratory.- (1) The National Health Laboratory shall establish and operate state of the art Core laboratories capable of performing all complex, modern measurements on human materials in terms of chemical, biologic, immunologic, bacteriologic, virologic, and molecular analysis.

(2) The Laboratory shall perform such functions as are directed and assigned by the Federal Government or the Board.

(3) The Laboratory shall serve as a reference laboratory for uncommonly available tests including new research tests and shall collaborate with research investigators to provide tests and analyses.

16. Functions of the Health Data Center.- (1) The Health Data Center shall function as the national central repository for all aspects of health information and data.

(2) The Center shall perform such functions as are directed and assigned by the Federal Government or the Board including:-

- (a) access from relevant authorities information and data and house, collate and analyze all health information and epidemiologic data nationally;
- (b) establish a central repository for all aspects of health information and data to ensure its easy availability on in digital format;
- (c) provide appropriate data analytics;
- (d) to maintain and continually update data maternal and neonatal health, neonatal, child health immunizations, adolescent and, communicable diseases, and non-communicable diseases, population and demographics, health accounts, health services, health system including human resource, supplies, equipment and infrastructure;
- (e) to develop and advise adoption of the standards and methods standards and methods for efficient and secure exchange and interoperability of healthcare data and information.

(3) The Center shall ensure that its advice, policies, material, research and reports are available to the general public on the web site of the NIH.

17. Functions of the Institute of Nutrition and Health.- (1) The Institute of Nutrition and Health shall perform such functions as are directed and assigned by the Federal Government or the Board including,-

- (a) recommend policy, technical advice and research for nutrition sciences;
- (b) prepare education materials for the nutrition domain and conduct of capacity building activities for nutrition and dietary experts and students of various nutrition programs in national universities;

- (c) engage with universities and their students for various projects and research activities undertaken for the domain of nutrition;
- (d) approving and commissioning research on nutrition and on-going enhancements of role in the context of developments in the Nutrition Sciences; and
- (e) extend technical support to the federal and provincial nutrition cells and Federal and Provincial Governments for nutrition interventions planning and implementation.

(2) The Institute shall ensure that its advice, policies, material, research and reports are available to the general public on the web site of the NIH.

18. Functions of Vaccine and Biological Center.- (1) The Vaccine and Biological Center shall perform such functions as are directed and assigned by the Federal Government or the Board including;

- (a) produce biological materials and vaccines;
- (b) organize training programs through national diploma and specialized short-term training courses for vaccine and biologic production;
- (c) collaborate with national and international research institutes to provide the technical input in the areas of vaccine development, vaccines research; and
- (d) promote research activities and development towards improvement of biological products, up-scaling of technologies, introduction of newer vaccines, diagnostics and other biological products.

19. Functions of Center for Environmental and Occupational health.- (1) The center for occupational and environmental health shall perform such functions as are directed and assigned by the Federal Government or the Board, including;

- (a) evaluate, perform research, analyse and advise on environmental hazards and occupational safety;
- (b) develop and provide national guidelines on environmental safety;
- (c) develop and provide national guidelines on occupational safety including radiological, biological and chemical hazards;

- (d) assist the Federal and Provincial Governments in formulating laws and policies related to environmental and occupational safety;
- (e) act in an advisory, investigative and consultative capacity to the Federal or Provincial Governments or the public in specific instances of actual or suspected environmental or occupational hazards.

(2) The Institute shall ensure that its advice, policies, material, research and reports are available to the general public on the web site of the NIH.

CHAPTER V FINANCIAL MANAGEMENT

20. National Health Fund.- (1) Immediately and not later than thirty days after the commencement of this Act, the Federal Government shall establish the National Health Fund to provide for the operations and functions of the NIH and its institutes and centers.

(2) The National Health Fund shall consist of;

- (a) special grant by the Federal Government to provide for any shortfall in the annual approved budget of the NIH and grants in aid from the Federal Government and the Provincial Governments;
- (b) one-time special grant as seed money at the time of establishment of NIH of Rs.50 billion by the Federal Government;
- (c) donations and endowments;
- (d) sale proceeds of vaccine sera, fee from Laboratory tests and health certificates ;
- (e) income from investments and deposits ;
- (f) receipts from such sources as may be approved by the Board ;
- (g) aid from international agencies, donors and foreign countries; and
- (h) loans from national and international agencies obtained with the approval of the Federal Government.

(3) The National Health Fund shall be administered and controlled by the Board and shall be audited annually and accounts published publicly.

(4) The funds of the National Health Fund shall be maintained with the National Bank of Pakistan or any other scheduled bank as approved by the Board.

21. Budget, audit and accounts.- (1) Each institute and center shall submit, by such date as maybe prescribed, to the Board its budget in the prescribed manner showing its estimated receipts and expenditure for approval of the Board.

(2) The Board shall approve the financial regulations.

(3) The accounts of the NIH including each institute and center shall be maintained in such form and manner as directed by the Board and as may be advised by the Accountant General of Pakistan.

(4) The accounts of the NIH shall be audited by one or more auditors who are chartered accountants within the meaning, of the Chartered Accountants Ordinance, 1961 (X of 1961), and are appointed by the Board on the recommendation of the Chief Financial Officer in a transparent manner. Any grants, aid, funds or loans provided by the Federal or Provincial Governments or a public body shall be audited by the Auditor General of Pakistan.

(5) The audited accounts of the NIH shall be provided to the Federal Government and shall be published on the website of the NIH.

22. Chief Financial Officer.- (1) The Board shall select and recommend to the Federal Government for appointment a Chief Financial Officer of the NIH in a transparent manner on merit and on terms and conditions to be prescribed by the Board. All provisions of sub section (2) to (8) of section 10A shall apply mutatis mutandis to the appointment of a Chief Executive Officer.

(2) The Board shall forward for approval the selected candidate for the position of Chief Financial Officer to a committee comprising of Secretary Cabinet Division, Secretary Finance Division and Secretary Economic Affairs Division. The appointment of the Chief Financial Officer shall be made after approval of the committee pursuant to this sub section (2).

(3) The Chief Financial Officer shall be appointed for a term of four years, unless removed by the Board earlier, which term may be extended for one further term by the Board based on performance.

(4) The Chief Financial Officer shall perform such functions as are directed and assigned by the Board or prescribed by rules and regulations including-

- (a) maintaining the accounts of the NIH;
- (b) assisting each institute and center in preparation of the annual budget;
- (c) ensuring the audit of the accounts of the NIH;
- (d) maintaining the National Health Fund on the directions of the Board;
- (e) operating the bank accounts of the NIH in a manner delegated and directed by the Board;
- (f) developing an annual financial plan for the NIH; and
- (g) acting as secretary to the Finance and Audit Committee of the NIH.

CHAPTER VI MISCELLANEOUS

23. Reporting, dissemination and confidentiality of data.- (1) The real time data, information and reports as produced by each Institute or Center or the NIH shall be reported and regularly placed and updated on a public website for wider dissemination and sharing, also in the national language, to keep the public informed.

(2) The NIH shall act strictly in accordance with directions of the Federal Government, as may be issued from time to time, for maintaining, dissemination and utilization of Confidential National Data as may be made available to the NIH or obtained by NIH.

24. Delegation of powers.- The Board may, by general or special order in writing, direct that all or any its powers under this Act shall, subject to such conditions and in such circumstances as may be specified in the order, be exercisable also by an Executive Director or any specified member or officer of the Board.

25. Ordinance XXIII of 1969 not to apply to Institute.- Nothing containedd in the Industrial Relations Ordinance, 1969 (XXIII of 1969), shall apply to or in relation to the Institute or any of the officers and employees of the Institute.

26. Directives from the Federal Government.- The Federal Government may from time to time issue to the NIH such policies, directives and instructions as it may consider necessary for carrying out the purposes of this Act and NIH and the Board shall be bound to act thereon.

27. Discoveries and inventions to vest in the NIH.- All intellectual property and legal rights relating to discoveries and inventions and any improvement in materials, methods, processes, apparatus or equipment made by any officers or employee of the NIH in the course of their employment shall vest in the NIH.

28. Transfer of existing employees of the National Institute of Health and the Pakistan Research Council to the NIH.- (1) Notwithstanding anything to the contrary in any contract or agreement or in the conditions of service, every person in the service of the National Institute of Health and the Pakistan Health Research Council immediately, before the commencement of this Act, shall stand transferred to the NIH and become an employee of the NIH on such terms and conditions as may be prescribed by the Board:

Provided that such terms and conditions shall not be less favorable in financial terms than the terms and conditions admissible to them immediately before the commencement of this Act.

(2) All civil servants serving in the National Institute of Health or the Pakistan Health Research Council before commencement of this Act may within a period of three months of the commencement of this Act exercise a one-time irrevocable option to become employees of the NIH. The civil servants who opt for such employment, shall be subject to terms and conditions of employment as prescribed by the Board of Governors including but not limited to their service structure, promotion and disciplinary matters. Employees who opt for such employment shall be entitled to post-retirement benefits and emoluments for the period of their service as civil servants as per existing government laws and rules.

(3) A civil servant who does not exercise the option pursuant to sub-section (2) shall remain a civil servant under the Civil Servants Act, 1973 (LXXI of 1973) and shall be repatriated to the administrative division.

(4) A civil servant, who opts to serve the NIH under sub-section (2), shall cease to be a civil servant from the date of their absorption in the service of the NIH and their seniority and other matters vis-à-vis employment with the NIH, shall be determined in the manner, as may be prescribed by the Board.

29. Power to make rules.- The Federal Government may, by notification in the official Gazette, make rules to carry out the purposes of this Act.

30. Power to make regulations.- The Board may make such regulations not inconsistent with the provisions of this Act and the rules for carrying out the purposes of this Act and as it may consider necessary or expedient for the administration and management of the affairs of the NIH.

31. Removal of difficulties.- If any difficulty arises in giving effect to any of the provisions of this Act, the Federal Government may make such order, not inconsistent with the provisions of this Act, as may appear to it to be necessary for the purpose of removing the difficulty.

32. Jurisdiction in dispute resolution.- The civil court shall have exclusive jurisdiction in respect of any and all disputes arising out matters of employment and terms and conditions of service or any act of or contract executed by the NIH.

33. Repeal and Savings.- (1) The National Institute of Health Ordinance, 1980 (Ordinance XLIII of 1980) shall stand repealed at the commencement of this Act.

(2) The Pakistan Health Research Council Act, 2016 (XII of 2016) shall stand repealed at the commencement of this Act.

(3) All rules and bye-laws of the National Institute of Health in force immediately before the commencement of this Act shall, mutatis mutandis and so far as they are not inconsistent with any of the provisions of this Act, continue in force until repealed or altered by the Board.

(4) Upon the commencement of this Act, the National Institute of Health and the Pakistan Health Research Council shall stand dissolved and upon such dissolution;

- (a) all assets, rights, powers, authorities and privileges and all property, movable and immovable, cash and bank balances, reserve funds, investments and all other interests and rights in or arising out of such property and all debts, liabilities and obligations of whatever kind of the National Institute of Health and the Pakistan Health Research Council shall be transferred to and vest in the NIH;
- (b) all contracts entered into and all matters and things engaged to be done with or for the National Institute of Health and the Pakistan Health Research Council before such dissolution shall be deemed to have entered into, or engaged to be done by, with or for the NIH; and
- (c) all suits and other legal proceedings instituted by or against the National Institute of Health and the Pakistan Health

Research Council before such dissolution shall be deemed to be suits and proceedings by or against the NIH and shall be proceeded or otherwise dealt with accordingly.

STATEMENT OF OBJECTS ANND REASONS

NATIONAL INSTITUTE OF HEALTH RE-ORGANIZATION BILL, 2020

National Institute of Health (NIH), Islamabad is an autonomous body of M/o NHR&C established through NIH Ordinance, 1980. After the enactment of NIH Ordinance 1980, no further legislation or amendment in Law governing the institution were made to keep pace with development at international level. In order to make the working of NIH more effective an responsive to public services delivery, Ministry of National Health Services, Regulations & Coordination has drafted a Act "National Institute of Health Re-organization Act, 2020". The proposed Law will aim to re-organizing the National Institute of Health and making it to be in a better position for carrying out research and working for prevention of the spread of infectious diseases in Pakistan

2. Under the proposed arrangement, NIH will frame policies for financial and administrative management, make regulations and prescribe functions for all of its subordinate institutions. Also, it shall provide health disease advisory to Federal and Provincial Governments.
3. After proposed Ordinance, the scope of NIH will widen significantly to cater to the needs of public at large.

Zaheer-ud-Din Babar Awan

Advisor to the Prime Minister on Parliamentary Affairs

[AS REPORTED BY THE STANDING COMMITTEE]

A

Bill

to re-organize and create the National Institute of Health

**CHAPTER I
PRELIMINARY**

1. Short title, extent and commencement.- (1) This Act shall be called the National Institute of Health (Re-organization) Act, 2020.

- (2) It extends to the whole of Pakistan.
- (3) It shall come into force at once.

**CHAPTER II
DEFINITIONS**

2. Definitions. In this Act, unless there is anything repugnant in the subject or context;

- (a) "Board" means the Board of Governors of the NIH established under section 6;
- (b) "center" means a center established under section 4;
- (c) "Chairperson" means the Chairperson of the Board;
- (d) "Chief Executive Officer" means the chief executive officer of NIH appointed by the Board;
- (e) "Chief Financial Officer" means the person appointed under section 22;
- (f) "confidential national data" means such data as may be defined as confidential in the national or security interests of Pakistan by the Federal Government;
- (g) "Executive Director" means the Executive Director of an institute or center appointed by the Federal Government;

- (h) "Institute" means an institute provided for under section 4;
- (i) "National Institute of Health" or "NIH" means the National Institute of Health established under section 3;
- (j) "prescribed" means prescribed by rules or regulations made under this Act;
- (k) "rules" means rules made under this Act;
- (l) "regulations" means regulations made by the Board under this Act; and
- (m) "unit" means a unit established within an Institute or center.

CHAPTER III

NATIONAL INSTITUTE OF HEALTH

3. Establishment of the National Institute of Health.- (1) Immediately and not later than thirty days after the commencement of this Act, the Federal Government shall establish an autonomous body, in accordance with the provisions of this Act, to be called the National Institute of Health.

(2) The National Institute of Health shall be an autonomous body corporate having perpetual succession and a common seal with power, subject to the provisions of this Act, to acquire, hold and dispose of property, both movable and immovable, and shall by its name sue and be sued.

(3) The headquarters of the National Institute of Health shall be at Islamabad.

(4) The National Institute of Health shall be subject to policies of the Federal Government

4. Institutes and Centers of Health and Disease Control.- (1) The following institutes and centers for health and disease control shall be setup and operate under the control and authority of the National Institute of Health;

- (a) Center for disease control;
- (b) Health Research Institute;
- (c) National Health Laboratory;
- (d) Health Data Center;
- (e) Institute of Nutrition and Health;
- (f) Vaccine and Biological Products Center; and
- (g) center for environmental and occupational health.

(2) Each institute and center shall be headed by an Executive Director appointed in accordance with the provisions of this Act.

5. Search and nomination committee.— (1) The Prime Minister shall constitute a search and nomination committee, for recommendations of persons suitable to be appointed as members of the Board of Governors, which shall consist as per following Table, namely:-

Table

Sr. No	Person appointed or nominated	Status
(1)	(2)	(3)
a.	Minister in-charge or a Federal Minister nominated by the Prime Minister	Chairman
b.	Secretary Establishment Division	Vice Chairman
c.	Secretary Ministry of National Health Services	member
d.	The head of a renowned public or private medical university	Member
e.	The head of a public or private medical institution renowned for research	member
f.	A representative of civil society with substantial contribution to public healthcare to be nominated by the Prime Minister	Member
g.	a senior member of the medical profession to be nominated by the Prime Minister	member

(2) The Chairman shall chair the meeting of the search and nomination committee and in his absence, the vice Chairman shall chair the meeting.

(3) A member nominated under sub section (f) or (g) shall, unless otherwise directed by the Prime Minister, hold office for a period of three years and shall be eligible for another term of three years or part thereof as the Prime Minister may deem appropriate:

Provided that the appointing authority, may remove a member other than ex-officio member at any time after giving him an opportunity of being heard.

(4) A quorum for a meeting of the Committee shall be five members of which at least three are members appointed under clause (d) to (g) of sub-section (1). All decisions of the Committee shall be taken by a majority.

6. Board of Governors.— (1) There shall be a Board of Governors of the NIH to administer and manage its affairs and shall have overall superintendence and control over the functions of the NIH and the Institutes and Centers functioning under the NIH and all related matters.

(2) The Board shall comprise of the following nine members, none of whom shall have a conflict of interest including any affiliations with interest groups or non-governmental organizations;

- (a) Secretary, Ministry of National Health Services, Regulation and Coordination; Ex-officio
- (b) Surgeon General of Pakistan;
- (c) an Infectious disease specialist of recognized high repute and standing with not less than twenty years' experience in the field;
- (d) a Pathologist of recognized high repute and standing with not less than twenty years experience in the field;
- (e) a scientist in the basic health fields, such as physiology, immunology, neurosciences, genetics, proteomics etc of recognized high repute and standing with not less than twenty years experience in the field;
- (f) a Microbiologist or Molecular Biologist of recognized high repute and standing with not less than twenty years experience in the field;
- (g) a person specializing in research in health nutrition, occupational health or environmental health and of recognized high repute and standing with not less than twenty years experience in the field;
- (h) a clinical research scientist of recognized high repute, as assessed, amongst other qualities, by number of peer reviewed publications in indexed journals, citation index and impact factor; and
- (i) any person nominated by the Prime Minister.

(3) The members under clause (c) to (h) of sub section (2) shall be appointed and notified by the Government on the recommendation of the Search and Nomination Committee constituted under section 5, provided that the members shall hold office for a period of three years and be eligible for re-appointment for one further term.

(4) The Chairperson shall be appointed by the Prime Minister from amongst the members appointed under clause (c) to (i) of sub section 2 and he shall preside over the Board meetings. In case of his absence, the Board shall elect an acting Chairperson.

(5) A member other than members under clause (a) and (b) of sub-section 2, shall cease to hold office if he resigns or fails to attend three consecutive meetings without sufficient cause or for any other reasons which incapacitate the member to remain as member. Any such vacancy shall be filled within one month.

(6) The membership of a member, other than members under clause (a) and (b) of sub-section 2, may be terminated by the Government by notification and for reasons to be recorded on grounds of incompetence, or on the grounds in sub-section 7, or in view of actions of such member which brings the NIH or the Board into disrepute.

(7) No person shall be appointed under clause (c) to (i) of sub-section 2, or remain as a member of the Board, if such person;

- (a) is not of sound mind;
- (b) has applied to be adjudged as an insolvent and his application is pending;
- (c) is declared by a competent court of law as an un-discharged insolvent;
- (d) has been convicted by a court of law for an offence involving moral turpitude;
- (e) has been debarred from holding any office under any provisions of law; or
- (f) has a conflict of interest with such a position.

7. Powers of the National Institute of Health.- (1) The NIH through the Board of Governors shall;-

- (a) frame policies for the financial and administrative management of the affairs of the institutes and centers functioning under the NIH and do all such acts and take all such steps as are necessary for the promotion and fulfillment of the objectives and functions of the NIH, institutes and centers;
- (b) frame regulations to govern the working of each of the institutes and centers and to lay down procedure for the conduct of the business of the NIH, institutes and centers and its various committees and sub-committees;

- (c) prescribe functions of an institute or center in addition to those prescribed under this Act;
- (d) be the custodian of the national health fund and administer the fund;
- (e) frame national policies and programs for disease control;
- (f) provide a national or provincial health disease advisory to the Federal Government and any or all the Provincial Governments;
- (g) appoint working groups, committees and sub-committees from amongst its members or experts, whether foreign or Pakistani, as it may consider necessary to assist it in the discharge of its functions or assist in the discharge of the functions of any institute or center as deemed necessary;
- (h) appoint and prescribe the terms and conditions of employment and manner of appointment for all officers and employees of the NIH and each of its institutes and centers to carry out the purposes of this Act; and
- (i) prescribe fees and charges for services to be rendered by the NIH or any institute or center on a commercial basis for raising revenue.

(2) In the discharge of its functions, the Board shall be guided by policies of the Federal Government and the Provincial Governments as may be issued from time to time.

8. Functions of the Board.- (1) The functions of the NIH and its Board of Governors, and its institutes and centers where applicable, notwithstanding additional functions and powers of each Institute and Center provided for in this Act, shall include-

- (a) to advise the Federal Government and Provincial Governments on the control of diseases by suitable methods;
- (b) to implement programs of disease control;
- (c) to implement any schemes for health management and disease control as approved by the Federal Government or a Provincial Government under a bilateral arrangement with the NIH;
- (d) to investigate epidemics and other communicable diseases and to conduct research on these using modern techniques

and achieve excellence and to collaborate with other concerned agencies under the Federal Government or the Provincial Governments;

- (e) to develop methodology and standardized techniques for investigating various diseases and health issues prevalent in the country;
- (f) to dissipate these techniques to the people working in the health profession including but not limited to training programs;
- (g) to promote medical research in all medical and related fields by review and provision of research funds for research projects, and overview of these projects for scientific validity and ethical standards.
- (h) to advise regarding environment with special reference to air, water and food pollution;
- (i) to advise government on legislation regarding occupational health and to promote research into occupational and environmental health
- (j) to analyze and test the quality of drugs and act as a laboratory for the purpose of sub-section (5) of section 22 of the Drugs Ordinance, 1976 (XXXI of 1976);
- (k) to function as a producer of vaccines, sera and biologic products for prophylactic and therapeutic use and acquire capability of meeting domestic and foreign demands;
- (l) to collaborate with international and domestic research institutes, universities and agencies for the purposes of promoting, fostering and enhancing medical and health research;
- (m) to collaborate with the World Health Organization in matters of disease and health;
- (n) to conduct research on applied nutrition and undertake nutrition education programme;
- (o) to advise and assist the Federal Government and Provincial Governments and regulatory authorities in developing food standards and pure food laws;

- (p) to collect data from all over Pakistan relating to health and disease research and control;
- (q) to issue an annual national health and disease report and approve the annual reports to be issued by each institute and center;
- (r) to conduct the audit of the NIH and all its institutes and centers and approve the annual cumulative accounts of the NIH;
- (s) to prepare and approve the annual budget of the NIH and each institute and center and recommend to the Federal Government for approval the annual budget which requires a grant by the Federal Government;
- (t) to prescribe the terms of services of the Chief Financial Officer, Executive Directors and all other persons employed by the NIH and its institutes and centers commensurate with their roles, responsibilities and organizational hierarchy;
- (u) to enter into any and all contracts to carry out the purposes of the Ordinance as may be necessary;
- (v) to receive funding, donations or grants in any form or manner for the purposes of the Ordinance and to carry out functions of the Board;
- (w) to approve the creation of a Division within an institute or center and define its functions and scope of work;
- (x) to develop a national health emergency action plan; and
- (y) to perform such other functions as the Board may decide.

(2) The NIH may on behalf of the Federal Government or a Provincial Government, perform functions relating to research and investigation on health and disease problems on such terms and conditions as may be agreed upon between the NIH and the Federal or Provincial Government.

9. Meetings of the Board.- (1) The meeting of the Board shall be called by the Chairperson on such date and at such time and place as may be specified by him.

(2) The Board shall meet at least once every three months.

(3) To constitute a quorum at a meeting of the Board not less than five members shall be present.

(4) All the meetings of the Board shall be presided at by the Chairperson and, in the absence of the Chairperson, by the acting Chairperson.

(5) All matters shall be decided at a meeting of the Board by a majority of the members present and voting, and, in the case of equality of votes, the Chair shall have a casting vote. There shall be no proxy votes at a meeting of the Board:

Provided that, in an emergency, any matter may be decided by circulation among all the members and any proposal so circulated and approved by a majority of the members shall be as effective and binding as if such proposal had been approved at a regular meeting of the Board.

(6) No act or proceeding of the Board shall be invalid by reason only of the existence of any vacancy in or defect in the constitution of the Board.

10. Chief Executive Officer.- (1) The Board shall select and recommend to the Federal Government for appointment an Executive Director of any of the institutes or centers as the Chief Executive Officer.

(2) The Chief Executive Officer shall attend the meetings of the Board of Governors and shall perform such functions as prescribed including the consolidated administration and functioning of the National Institutes of Health.

10A. Executive Directors.- (1) The Board shall through a transparent and merit based process select and recommend to the Federal Government for appointment of an Executive Director for each of the institutes and centers of the NIH provided under Section 4 in the manner prescribed under this Act.

(2) The vacancy of an Executive Director shall be advertised in national and international print media and on the web site of the NIH and the Ministry of National Health Services, Regulations and Coordination.

(3) The Board shall prescribe qualifications and eligibility criteria for the post of each Executive Director.

(4) The Board shall from amongst the applicants shortlist not less than five applicants for interview in person by the Board and select by a majority the candidate on merit for the post of Executive Director.

(5) Unless earlier removed by the Federal Government on the recommendation of the Board, the term of an Executive Director shall be four

years. An Executive Director may resign his office by writing under their hand addressed to the Chairperson of the NIH.

(6) The terms and conditions of service of an Executive Director shall be prescribed by the Board commensurate with the qualifications and experience of the person to ensure a person of the highest capability.

(7) The Board may recommend to the Federal Government reappointment an Executive Director for one further term on the expiry of their first term based on their performance.

(8) An Executive Director shall have no conflict of interest and shall issue a declaration of no conflict.

11. Functions and Powers of Executive Director.- (1) An Executive Director shall be the administrative head of the relevant institute or center.

(2) The Executive Director shall,-

- (a) keep in custody the records and seal of the institute or center;
- (b) appoint officers and other employees of the institute or center as may be delegated by the Board in the prescribed manner;
- (c) supervise and control the administration of the institute or center, including disciplinary action against employees in a manner prescribed by the Board;
- (d) authorise payments and incur expenditures in accordance financial rules as may be prescribed;
- (e) to execute deeds, documents and contracts on behalf of the institute or center in a manner delegated by the Board;
- (f) propose budget estimates and revised budget estimates and in consultation with the Chief Financial Officer prepare the same to be placed before the Board for approval;
- (g) take steps for the implementation of the functions of the institute or center, decisions of the Board, working groups, committees and sub-committees;
- (h) prepare the annual report of the institute or center and present to the Board for approval;
- (i) negotiate grants, funding and receive donations for the benefit of the institute or center generally or for specific projects; and

- (j) to perform any other duties or functions as may be assigned by the Board or the Federal Government.

CHAPTER VI CENTERS AND INSTITUTES

12. Functions of the Center for Disease Control.- (1) The Center for Disease Control shall set the strategic agenda and mandate related to infectious disease surveillance as well as promotive, preventive and therapeutic aspects for infectious diseases of public health importance in Pakistan

(2) The Center shall perform such functions as are directed and assigned by the Federal Government or the Board including,-

- (a) advisory on epidemics, disease outbreaks, prevention, control, surveillance and response to an outbreak;
- (b) preparation and application of the principles and techniques of emergency and preparedness at the national and sub-national levels;
- (c) develop an Emerging Infections Unit, the functions of which shall include-
 - (i) Surveillance and monitoring of emerging infections and conditions of public health importance via scientific and modern methods and technologies;
 - (ii) Analysis and interpretation of surveillance data and information;
 - (iii) Formulation of emergency response to prevent, control and manage emerging infections;
 - (iv) Formulation of disease prevention programs which shall institute population-based and individual-based prevention interventions that aim to minimize the impact of emergency on the loss of life and property, and to reduce the risks associated with the disease;
 - (v) drug and vaccine stockpiles;
 - (vi) health promotion and health security;

- (vii) communication and coordination with international, national and sub-national organizations for development of strategies of disease control; and
 - (viii) dissemination of information and communication with the public for implementing controls and mitigation strategies;
- (d) develop a Diseases Specific Unit, the functions of which shall include;
- (i) management of ongoing special disease programs such as Polio, HIV, Hepatitis, Tuberculosis, Malaria etc.;
 - (ii) management of future emerging special disease programs as identified by experts such as carbapenem resistant Enterobacteriaceae, drug-resistant typhoid, COVID-19 etc.;
 - (iii) access, examine and incorporate emerging international developments in public health laboratory and drugs sciences;
 - (iv) Preventive activities contained in a program may include vaccination and post-exposure prophylaxis, provision of information on behavioral and health risks, counselling, nutritional and food supplementation; hygiene and health services; and screening programmes for early detection of disease.

(3) The Center shall with the assistance of the Federal and Provincial Governments and all public authorities develop and maintain a surveillance system to monitor infections and conditions of public health importance.

(4) The Center shall develop a testing and quarantine policy for the augmenting of the contact tracing efforts of exposed or infected individuals, which shall be implemented in collaboration with the Federal and Provincial Health Departments and other the health authorities in Pakistan who shall all ensure assistance to the Center in implementation of the provisions of this Act.

(5) The Center in implementing its functions and the provisions of this Act shall ensure the highest standards of human respect, dignity and privacy and shall ensure maintenance of secrecy of personal health information and data of the citizens in a manner that the same is not disclosed to any person so as to cause any damage to the respect, dignity and reputation of a the citizens.

13. Declaration of Health Emergency or Epidemic.- The Center for Disease Control on the basis of national disease surveillance data received through national and provincial disease surveillance centers or reporting by

through national and provincial disease surveillance centers or reporting by health care professionals and health care institutions or due to an extraordinary event that constitutes a public health risk through the international spread of disease and after having determined that;

- (i) a disease or disorder presents a serious risk to the public at large; or
- (ii) that an outbreak of infectious disease is significant enough to warrant the declaration of a health emergency; or
- (iii) that an outbreak has significant potential to imminently affect national security or the health and security of Pakistani citizens, domestically, or internationally, through local or imported transmission;

declare a national or localized Health Emergency or Epidemic.

(2) Upon declaration of a state of health emergency or epidemic, the Center shall advise and recommend measures to the Federal and Provincial Governments, relevant authorities and the public.

(3) The Center and the NIH shall take all measures within its power and capacity and provide all assistance to the governments and authorities and the public to address a health emergency or epidemic.

(4) The Center may establish and categorize levels of a health emergency or epidemic and from time to time upgrade or downgrade the level of a health emergency or epidemic.

(5) The Center shall withdraw its declaration of a health emergency or epidemic when satisfied that the reasons for such declaration have ceased to exist.

(6) The federal and provincial governments and national and local authorities shall provide all requested assistance to the Center and the NIH in the event of a declaration of health emergency or epidemic.

(7) The Center and the NIH shall in the event of a health emergency or epidemic prepare, establish and provide screening and testing protocols including providing testing facilities where possible and have the authority to public or private facilities to undertake screening and testing protocols and services.

14. Functions of the Health Research Institute.- (1) The National Health Research Institute shall promote and coordinate health research in Pakistan and act as the custodian of public research funds.

(2) The Institute shall perform such functions as are directed and assigned by the Federal Government or the Board including:

(3) To promote, organize, coordinate, and conduct scientific research in the field of health including allopathy, homeopathy, herbal, unani, ayurvedic and traditional medicine,-

- (a) ensure ethical compliance of medical and health related research to establish national and international standards;
- (b) provide financial support for health research through grants and fellowships;
- (c) evaluate submitted research proposals for scientific quality, ethical compliance and validity of outcomes, in order to grant funds for the research purpose;
- (d) Oversee research projects funded by the NIH for scientific integrity and ethical compliance;
- (e) establish a National Bioethics Committee to coordinate and promote ethical oversight as necessary of biomedical research in Pakistan;
- (f) advise the Federal and Provincial Governments and any other relevant body or organization on matters related to health research;
- (g) establish, strengthen and expand bioinformatics for support of research;
- (h) establish linkages with national and international research institutions, bodies and organizations as well as relevant community groups and agencies; and
- (i) develop financial and other resources for its functions and for the support of research.

15. Functions of the National Health Laboratory.- (1) The National Health Laboratory shall establish and operate state of the art Core laboratories capable of performing all complex, modern measurements on human materials in terms of chemical, biologic, immunologic, bacteriologic, virologic, and molecular analysis.

(2) The Laboratory shall perform such functions as are directed and assigned by the Federal Government or the Board.

(3) The Laboratory shall serve as a reference laboratory for uncommonly available tests including new research tests and shall collaborate with research investigators to provide tests and analyses.

16. Functions of the Health Data Center.- (1) The Health Data Center shall function as the national central repository for all aspects of health information and data.

(2) The Center shall perform such functions as are directed and assigned by the Federal Government or the Board including;-

- (a) access from relevant authorities information and data and house, collate and analyze all health information and epidemiologic data nationally;
- (b) establish a central repository for all aspects of health information and data to ensure its easy availability on in digital format;
- (c) provide appropriate data analytics;
- (d) to maintain and continually update data maternal and neonatal health, neonatal, child health immunizations, adolescent and, communicable diseases, and non-communicable diseases, population and demographics, health accounts, health services, health system including human resource, supplies, equipment and infrastructure;
- (e) to develop and advise adoption of the standards and methods standards and methods for efficient and secure exchange and interoperability of healthcare data and information.

(3) The Center shall ensure that its advice, policies, material, research and reports are available to the general public on the web site of the NIH.

17. Functions of the Institute of Nutrition and Health.- (1) The Institute of Nutrition and Health shall perform such functions as are directed and assigned by the Federal Government or the Board including,-

- (a) recommend policy, technical advice and research for nutrition sciences;
- (b) prepare education materials for the nutrition domain and conduct of capacity building activities for nutrition and dietary experts and students of various nutrition programs in national universities;

- (c) engage with universities and their students for various projects and research activities undertaken for the domain of nutrition;
- (d) approving and commissioning research on nutrition and on-going enhancements of role in the context of developments in the Nutrition Sciences; and
- (e) extend technical support to the federal and provincial nutrition cells and Federal and Provincial Governments for nutrition interventions planning and implementation.

(2) The Institute shall ensure that its advice, policies, material, research and reports are available to the general public on the web site of the NIH.

18. Functions of Vaccine and Biological Center.- (1) The Vaccine and Biological Center shall perform such functions as are directed and assigned by the Federal Government or the Board including;

- (a) produce biological materials and vaccines;
- (b) organize training programs through national diploma and specialized short-term training courses for vaccine and biologic production;
- (c) collaborate with national and international research institutes to provide the technical input in the areas of vaccine development, vaccines research; and
- (d) promote research activities and development towards improvement of biological products, up-scaling of technologies, introduction of newer vaccines, diagnostics and other biological products.

19. Functions of Center for Environmental and Occupational health.- (1) The center for occupational and environmental health shall perform such functions as are directed and assigned by the Federal Government or the Board, including;

- (a) evaluate, perform research, analyse and advise on environmental hazards and occupational safety;
- (b) develop and provide national guidelines on environmental safety;
- (c) develop and provide national guidelines on occupational safety including radiological, biological and chemical hazards;

- (d) assist the Federal and Provincial Governments in formulating laws and policies related to environmental and occupational safety;
- (e) act in an advisory, investigative and consultative capacity to the Federal or Provincial Governments or the public in specific instances of actual or suspected environmental or occupational hazards.

(2) The Institute shall ensure that its advice, policies, material, research and reports are available to the general public on the web site of the NIH.

CHAPTER V FINANCIAL MANAGEMENT

20. National Health Fund.- (1) Immediately and not later than thirty days after the commencement of this Act, the Federal Government shall establish the National Health Fund to provide for the operations and functions of the NIH and its institutes and centers.

(2) The National Health Fund shall consist of;

- (a) special grant by the Federal Government to provide for any shortfall in the annual approved budget of the NIH and grants in aid from the Federal Government and the Provincial Governments;
- (b) one-time special grant as seed money at the time of establishment of NIH of Rs.50 billion by the Federal Government;
- (c) donations and endowments;
- (d) sale proceeds of vaccine sera, fee from Laboratory tests and health certificates ;
- (e) income from investments and deposits ;
- (f) receipts from such sources as may be approved by the Board ;
- (g) aid from international agencies, donors and foreign countries; and
- (h) loans from national and international agencies obtained with the approval of the Federal Government.

(3) The National Health Fund shall be administered and controlled by the Board and shall be audited annually and accounts published publicly.

(4) The funds of the National Health Fund shall be maintained with the National Bank of Pakistan or any other scheduled bank as approved by the Board.

21. Budget, audit and accounts.- (1) Each institute and center shall submit, by such date as maybe prescribed, to the Board its budget in the prescribed manner showing its estimated receipts and expenditure for approval of the Board.

(2) The Board shall approve the financial regulations.

(3) The accounts of the NIH including each institute and center shall be maintained in such form and manner as directed by the Board and as may be advised by the Accountant General of Pakistan.

(4) The accounts of the NIH shall be audited by one or more auditors who are chartered accountants within the meaning, of the Chartered Accountants Ordinance, 1961 (X of 1961), and are appointed by the Board on the recommendation of the Chief Financial Officer in a transparent manner. Any grants, aid, funds or loans provided by the Federal or Provincial Governments or a public body shall be audited by the Auditor General of Pakistan.

(5) The audited accounts of the NIH shall be provided to the Federal Government and shall be published on the website of the NIH.

22. Chief Financial Officer.- (1) The Board shall select and recommend to the Federal Government for appointment a Chief Financial Officer of the NIH in a transparent manner on merit and on terms and conditions to be prescribed by the Board. All provisions of sub section (2) to (8) of section 10A shall apply mutatis mutandis to the appointment of a Chief Executive Officer.

(2) The Board shall forward for approval the selected candidate for the position of Chief Financial Officer to a committee comprising of Secretary Cabinet Division, Secretary Finance Division and Secretary Economic Affairs Division. The appointment of the Chief Financial Officer shall be made after approval of the committee pursuant to this sub section (2).

(3) The Chief Financial Officer shall be appointed for a term of four years, unless removed by the Board earlier, which term may be extended for one further term by the Board based on performance.

(4) The Chief Financial Officer shall perform such functions as are directed and assigned by the Board or prescribed by rules and regulations including-

- (a) maintaining the accounts of the NIH;
- (b) assisting each institute and center in preparation of the annual budget;
- (c) ensuring the audit of the accounts of the NIH;
- (d) maintaining the National Health Fund on the directions of the Board;
- (e) operating the bank accounts of the NIH in a manner delegated and directed by the Board;
- (f) developing an annual financial plan for the NIH; and
- (g) acting as secretary to the Finance and Audit Committee of the NIH.

CHAPTER VI MISCELLANEOUS

23. Reporting, dissemination and confidentiality of data.- (1) The real time data, information and reports as produced by each Institute or Center or the NIH shall be reported and regularly placed and updated on a public website for wider dissemination and sharing, also in the national language, to keep the public informed.

(2) The NIH shall act strictly in accordance with directions of the Federal Government, as may be issued from time to time, for maintaining, dissemination and utilization of Confidential National Data as may be made available to the NIH or obtained by NIH.

24. Delegation of powers.- The Board may, by general or special order in writing, direct that all or any its powers under this Act shall, subject to such conditions and in such circumstances as may be specified in the order, be exercisable also by an Executive Director or any specified member or officer of the Board.

25. Ordinance XXIII of 1969 not to apply to Institute.- Nothing containedd in the Industrial Relations Ordinance, 1969 (XXIII of 1969), shall apply to or in relation to the Institute or any of the officers and employees of the Institute.

26. Directives from the Federal Government.- The Federal Government may from time to time issue to the NIH such policies, directives and instructions as it may consider necessary for carrying out the purposes of this Act and NIH and the Board shall be bound to act thereon.

27. Discoveries and inventions to vest in the NIH.- All intellectual property and legal rights relating to discoveries and inventions and any improvement in materials, methods, processes, apparatus or equipment made by any officers or employee of the NIH in the course of their employment shall vest in the NIH.

28. Transfer of existing employees of the National Institute of Health and the Pakistan Research Council to the NIH.- (1) Notwithstanding anything to the contrary in any contract or agreement or in the conditions of service, every person in the service of the National Institute of Health and the Pakistan Health Research Council immediately, before the commencement of this Act, shall stand transferred to the NIH and become an employee of the NIH on such terms and conditions as may be prescribed by the Board:

Provided that such terms and conditions shall not be less favorable in financial terms than the terms and conditions admissible to them immediately before the commencement of this Act.

(2) All civil servants serving in the National Institute of Health or the Pakistan Health Research Council before commencement of this Act may within a period of three months of the commencement of this Act exercise a one-time irrevocable option to become employees of the NIH. The civil servants who opt for such employment, shall be subject to terms and conditions of employment as prescribed by the Board of Governors including but not limited to their service structure, promotion and disciplinary matters. Employees who opt for such employment shall be entitled to post-retirement benefits and emoluments for the period of their service as civil servants as per existing government laws and rules.

(3) A civil servant who does not exercise the option pursuant to sub-section (2) shall remain a civil servant under the Civil Servants Act, 1973 (LXXI of 1973) and shall be repatriated to the administrative division.

(4) A civil servant, who opts to serve the NIH under sub-section (2), shall cease to be a civil servant from the date of their absorption in the service of the NIH and their seniority and other matters vis-à-vis employment with the NIH, shall be determined in the manner, as may be prescribed by the Board.

29. Power to make rules.- The Federal Government may, by notification in the official Gazette, make rules to carry out the purposes of this Act.

30. Power to make regulations.- The Board may make such regulations not inconsistent with the provisions of this Act and the rules for carrying out the purposes of this Act and as it may consider necessary or expedient for the administration and management of the affairs of the NIH.

31. Removal of difficulties.- If any difficulty arises in giving effect to any of the provisions of this Act, the Federal Government may make such order, not inconsistent with the provisions of this Act, as may appear to it to be necessary for the purpose of removing the difficulty.

32. Jurisdiction in dispute resolution.- The civil court shall have exclusive jurisdiction in respect of any and all disputes arising out matters of employment and terms and conditions of service or any act of or contract executed by the NIH.

33. Repeal and Savings.- (1) The National Institute of Health Ordinance, 1980 (Ordinance XLIII of 1980) shall stand repealed at the commencement of this Act.

(2) The Pakistan Health Research Council Act, 2016 (XII of 2016) shall stand repealed at the commencement of this Act.

(3) All rules and bye-laws of the National Institute of Health in force immediately before the commencement of this Act shall, mutatis mutandis and so far as they are not inconsistent with any of the provisions of this Act, continue in force until repealed or altered by the Board.

(4) Upon the commencement of this Act, the National Institute of Health and the Pakistan Health Research Council shall stand dissolved and upon such dissolution;

- (a) all assets, rights, powers, authorities and privileges and all property, movable and immovable, cash and bank balances, reserve funds, investments and all other interests and rights in or arising out of such property and all debts, liabilities and obligations of whatever kind of the National Institute of Health and the Pakistan Health Research Council shall be transferred to and vest in the NIH;
- (b) all contracts entered into and all matters and things engaged to be done with or for the National Institute of Health and the Pakistan Health Research Council before such dissolution shall be deemed to have entered into, or engaged to be done by, with or for the NIH; and
- (c) all suits and other legal proceedings instituted by or against the National Institute of Health and the Pakistan Health

Research Council before such dissolution shall be deemed to be suits and proceedings by or against the NIH and shall be proceeded or otherwise dealt with accordingly.

STATEMENT OF OBJECTS AND REASONS

NATIONAL INSTITUTE OF HEALTH RE-ORGANIZATION BILL, 2020

National Institute of Health (NIH), Islamabad is an autonomous body of M/o NHR&C established through NIH Ordinance, 1980. After the enactment of NIH Ordinance 1980, no further legislation or amendment in Law governing the institution were made to keep pace with development at international level. In order to make the working of NIH more effective and responsive to public services delivery, Ministry of National Health Services, Regulations & Coordination has drafted a Ordinance "National Institute of Health Re-organization Ordinance 2020". The proposed Law will aim to re-organizing the National Institute of Health and making it to be in a better position for carrying out research and working for prevention of the spread of infectious diseases in Pakistan

2. Under the proposed arrangement, NIH will frame policies for financial and administrative management, make regulations and prescribe functions for all of its subordinate institutions. Also, it shall provide health disease advisory to Federal and Provincial Governments.

3. After proposed Ordinance, the scope of NIH will widen significantly to cater to the needs of public at large.

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